

OMB Request - Follow Up Questions on Apportionment of Recoveries of Prior Year Obligations

Request: ORR requests OMB approval for recoveries of prior year obligations to be made available for BFY 2025 obligation up to the currently apportioned level of \$250 million, which is currently not available in Category A per OMB footnote. ORR Category A apportioned recovery authority includes recoveries from both Transitional and Medical Services (Refugee Cash and Medical Assistance reimbursement to states) and Refugee Support Services (formula grants to states and competitive grants). ORR prioritizes using recoveries to maximize effective use of all budgetary resources in the order they expire. Where we apply these funds depends on timing of these resources becoming available for BFY 2025 obligations.

YTD Recoveries of Prior Year Obligations by Appropriation and Program – Category A

Appropriation	TAMS	RSS
75-23/25-1503	\$26,529,156.41	\$136,594,510.24
75-24/26-1503	\$14,731,726.40	\$13,666,336.00

Legal Authority:

- The 1980 Refugee Act (8 U.S.C. 1522(e)(1)) references domestic resettlement of and assistance to refugees and authorizes ORR to provide RCA and RMA to refugees.
- [45 CFR 400.11\(a\)](#) requires quarterly grants for cash assistance, medical assistance, and related administrative costs.
- Immigration and Nationality Act Section 412(c)(1)(A)), 8 U.S.C. § 1522(c)(1)(A) is the legal authority for DRS Programs which allows the Director to award grants in response to emerging needs.
- Refugee Assistance Extension Act, 1986, Pub. L. No. 99-605, 8 U.S.C. § 1522 note.

Examples of Executive Orders that this request supports:

- EO 14204 [Addressing Egregious Actions of The Republic of South Africa – The White House](#)
- EO 14163 [Realigning the United States Refugee Admissions Program – The White House](#)
- EO 14249 [Protecting America's Bank Account Against Fraud, Waste, and Abuse – The White House](#)

TAMS

Transitional and Medical Services (TAMS) operates like a mandatory program with states reimbursed for their expenses, including the cost of program administration. The program reimburses states and replacement designees for the costs they incur in providing four types of assistance: cash assistance, medical assistance, medical screening, and services for unaccompanied refugee minors. RCMA awards are allocated to states and replacement designees in quarterly installment grants based on the grantee's submission of yearly estimates for reimbursable costs for the fiscal year, identified by type of expense, and a justification statement in support of the estimates. Funding for Unaccompanied Refugee Minors (URM) is included in the quarterly RCMA grant for those states and replacement designees that provide foster care and other appropriate placement and services to Unaccompanied Refugee Minors (URM). ORR relies on state-submitted arrivals estimates from CMA Program Estimates (ORR-1) and CMA Quarterly Report on Expenditures and Obligations (ORR-2) reports to issue quarterly reimbursements. ORR provides adjusted awards each quarter based on updated estimates and actual arrivals data and reconciles for state shortfalls each grant year, issuing additional payments or recouping funds.

Current & Anticipated Recoveries: In FY25, ORR recouped \$547,014.02 in TAFS 75-2426-1503 from de-obligations for contracts (Foster Care Awareness for URM and ORR contribution to ACF Tech), payroll accrual reversals, and reconciliation of travel vouchers and other year-end adjustments. ORR anticipates recouping up to \$32,054,183.00 in TAFS 75-2325-1503 from 9 states.

Planned Obligations: ORR requests OMB approval to use recovered funds to pay for Refugee Cash and Medical Assistance (RCMA), Match Grant (MG), and program and contract support. ORR will obligate 25/27 funds as needed to meet any remaining needs not covered by recoveries. Estimated levels are listed below.

- ORR plans to issue up to \$450,000,000.00 FY25 Q4 RCMA reimbursements to states in July 2025. If ORR and OGM identify any shortfalls as states submit actuals data, funds may be issued to reimburse states fully. ORR estimates spending down recoveries if OMB approves spending recoveries. An estimated **\$32,054,183.00** may be recovered and obligated toward the FY24 Q4 RCMA payments. Otherwise, ORR will utilize 25/27 funding, which OMB already approved.
- ORR plans to issue up to **\$15,500,000.00** for FY25 Q3/Q4 Voluntary Agencies Matching Grant. Match Grant is an alternative to traditional cash benefits. In the Match Grant program, participants receive services such as case management, job development, job

placement and placement follow-up, and interim housing and cash assistance through grants awarded to participating national refugee resettlement agencies. These agencies provide a match (in cash and/or in-kind services) of one dollar for every two dollars of federal contribution.

- ACF requires ORR to contribute to shared costs for rent and security, overhead, tech, contracting fees, and grant processing system used to issue awards (GrantSolutions). ORR estimates spending down recoveries if OMB approves spending. If not approved, ORR requests OMB approval to use 25/27 funding.
 - An estimated **\$1,016,901.10** remaining that ORR owes for ACF Tech Tap. ORR contributes funding, in an amount proportional to ORR's relative resource consumption, to support Enterprise IT infrastructure and services. Such assets include but are not limited to underlying foundational architecture and networking; required data and system security; operational platforms, applications, and capabilities; and end user products and services that enable productivity and collaboration in pursuit of the programmatic mission.
 - An estimated **\$497,808.59** remaining that ORR owes for ACF Overhead Tap.
 - An estimated **\$428,120** remaining that ORR owes for ACF GrantSolutions Tap.
- An estimated **\$7,000,000.00** that Refugee Program will owe in September 2025 for a mission support services contract. These services, including high-level program monitoring, technical assistance, and oversight of data collection, management, analysis, validation, and reporting are essential to ensuring mission success for ORR. These services are funded by all ORR programs, with Refugee Program's share estimated at approximately \$7,000,000.00. The contract will have a 12-month period of performance from September 22, 2025, to September 21, 2026. Current mission support services contract will expire September 21, 2025. ORR estimates spending down recoveries if OMB approves spending. If not approved, ORR requests OMB approval to use 25/27 funding.

RSS

Current Recoveries: The Florida Department of Children and Families returned \$557,725,140.00 in RSS formula grants in April 2025, of which, \$150,260,846.24 was unexpired. ORR recouped \$136,594,510.24 in TAFS 75-2325-1503 and \$13,632,601.00 in TAFS 75-2426-1503. Separately, \$37,500 also was recouped from West Virginia in TAFS 75-2426-1503.

Planned Obligations: ORR requests OMB approval to use recovered funds to pay for Refugee Support Services. ORR will obligate 25/27 funds as needed to meet any remaining needs not covered by recoveries. Estimated levels are listed below.

- **\$8,000,000.00** in Set Aside Transition grants for states taking up program management in states where a Replacement Designee used to manage RSS.
- **\$136,594,510.00-\$161,794,510.00** noncompeting continuation grants.

TAMS

RCMA FY25 Q4	\$32,054,183.00
Match Grant FY25 Q4	\$15,500,000.00
ACF Taps	\$1,942,829.69
Mission Support procurement	\$7,000,000.00
	\$56,497,012.69

RSS

RSS for state transitions (11 states – formula set aside)	\$8,000,000.00
Preferred Community	\$125,000,000.00
Ethnic Community Self-Help	\$5,000,000.00
Refugee Ag Partnership Program	\$2,000,000.00
Microenterprise Development	\$7,000,000.00
Individual Development Accounts	\$6,175,786.00
Support for Trauma-Affected Refugees (STAR)	\$14,000,000.00
National Refugee Children and Youth Resilience	\$2,000,000.00
Technical Assistance (Switchboard)	\$7,500,000.00
Employer Engagement	\$8,000,000.00
Refugee Career Pathways	\$6,500,000.00
Refugee Family Childcare Microenterprise Development	\$2,300,000.00
National Refugee Leadership and Lived Experience Councils	\$1,320,000.00
	\$194,795,786.00

TAMS

2025 Recoveries	Recovery Actual YTD	Estimated Recovery	Notes
75-24/26-1503	\$14,731,726.40		Recoupment from cancellation of FY 2024 contract awards (Foster Care Awareness for URM and ORR/RPB share of ACF Tech) and reconciliation of year-end adjustments (travel, payroll accrual, etc). RCMA recoupments.
75-23/25-1503	\$26,529,156.41		RCMA recoupments.
75-X-1503	\$0.00		
Total TAMS	\$1,473,338.12	\$32,054,183.00	

RSS

2025 Recoveries	Recovery Actual YTD	Estimate Recovery	Notes
75-24/26-1503	\$13,666,336.00		Funds returned by Florida; ORR partially terminated several awards, effective April 9, 2025, totaling \$557,725,140.00.
75-23/25-1503	\$136,594,510.24		Funds returned by Florida; ORR partially terminated several awards, effective April 9, 2025, totaling \$557,725,140.00.
75-X-1503	\$0.00		
Total RSS	\$136,632,010.00		